

Economic Impact of Electricity Restructuring in Oklahoma

Stanton W. Hadley

Oak Ridge National Laboratory

June 7, 2001

to the

Oklahoma Corporation Commission

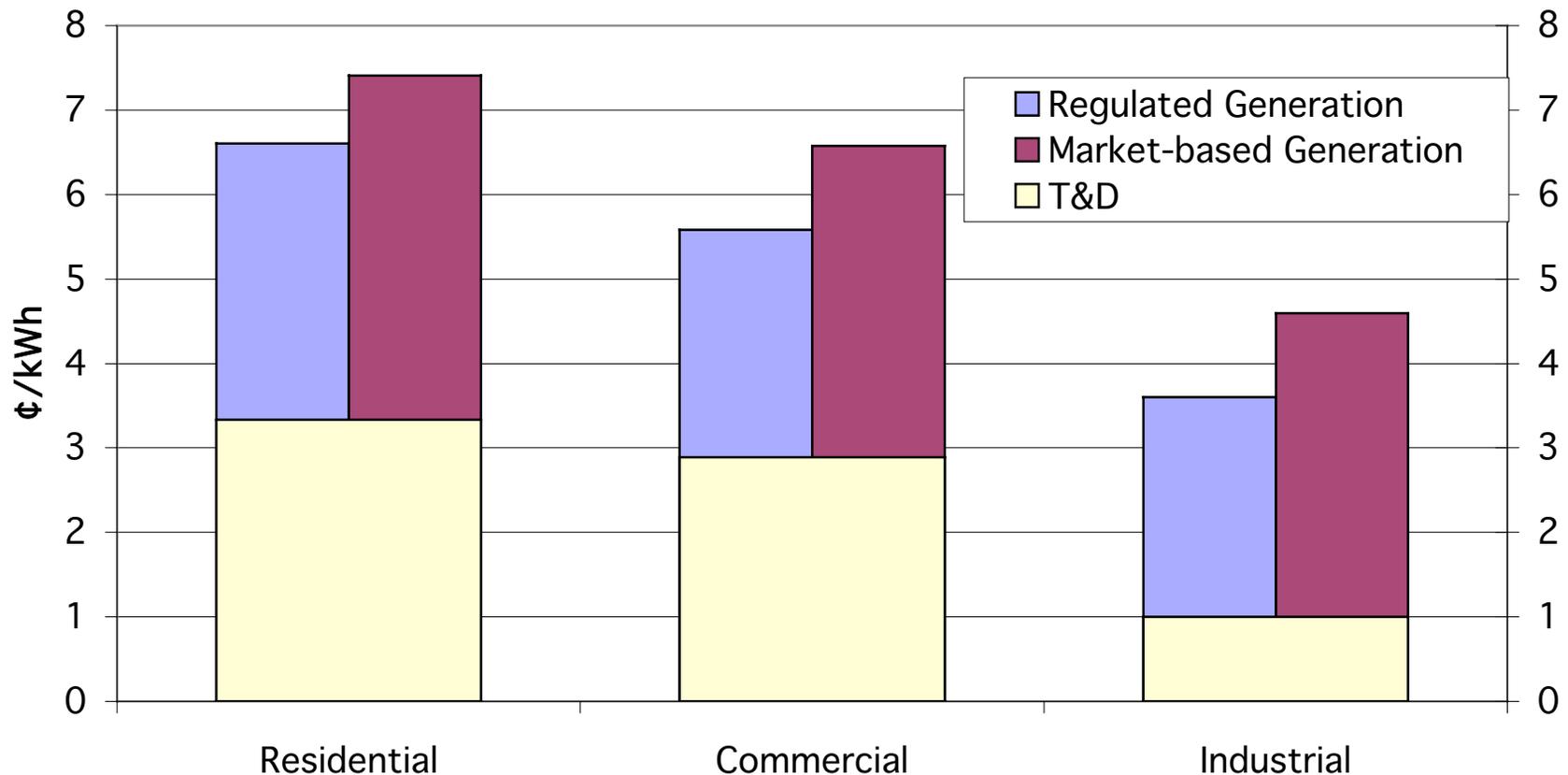
Purpose of Study

- **What are the price and economic impacts of restructuring the OK electric sector**
 - Phase I looks at near-term with existing facilities
 - Phase II (underway) looks further out, includes customer response and broader economic analysis
- **Focus on just the state as whole, not individual utilities or surrounding regions**

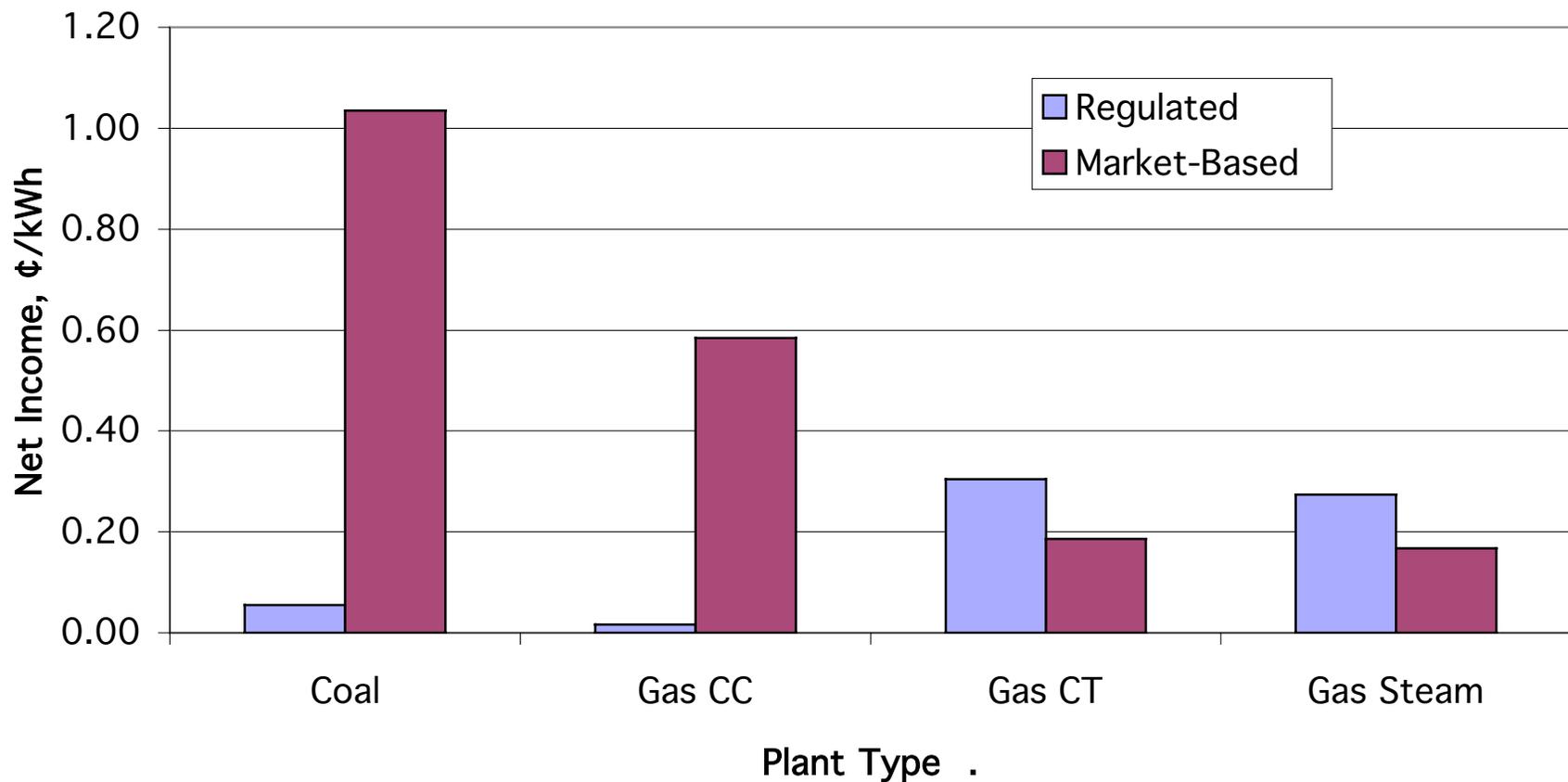
Summary of Conclusions

- **OK is a mixture of low-cost coal and mid-cost gas power plants**
- **In regulated, average-cost pricing, coal “subsidizes” gas power plants**
- **In market-based pricing, gas plants are on the margin and set prices most of time**
 - **More sensitive to gas price increases**
 - **Profitability varies greatly by plant**
- **Customer prices are generally higher with restructured, market-based pricing**

Average prices increase under market-based pricing



Base-load plants are more profitable while mid- and peak-load less so



Calculating average regulated and market prices to customers

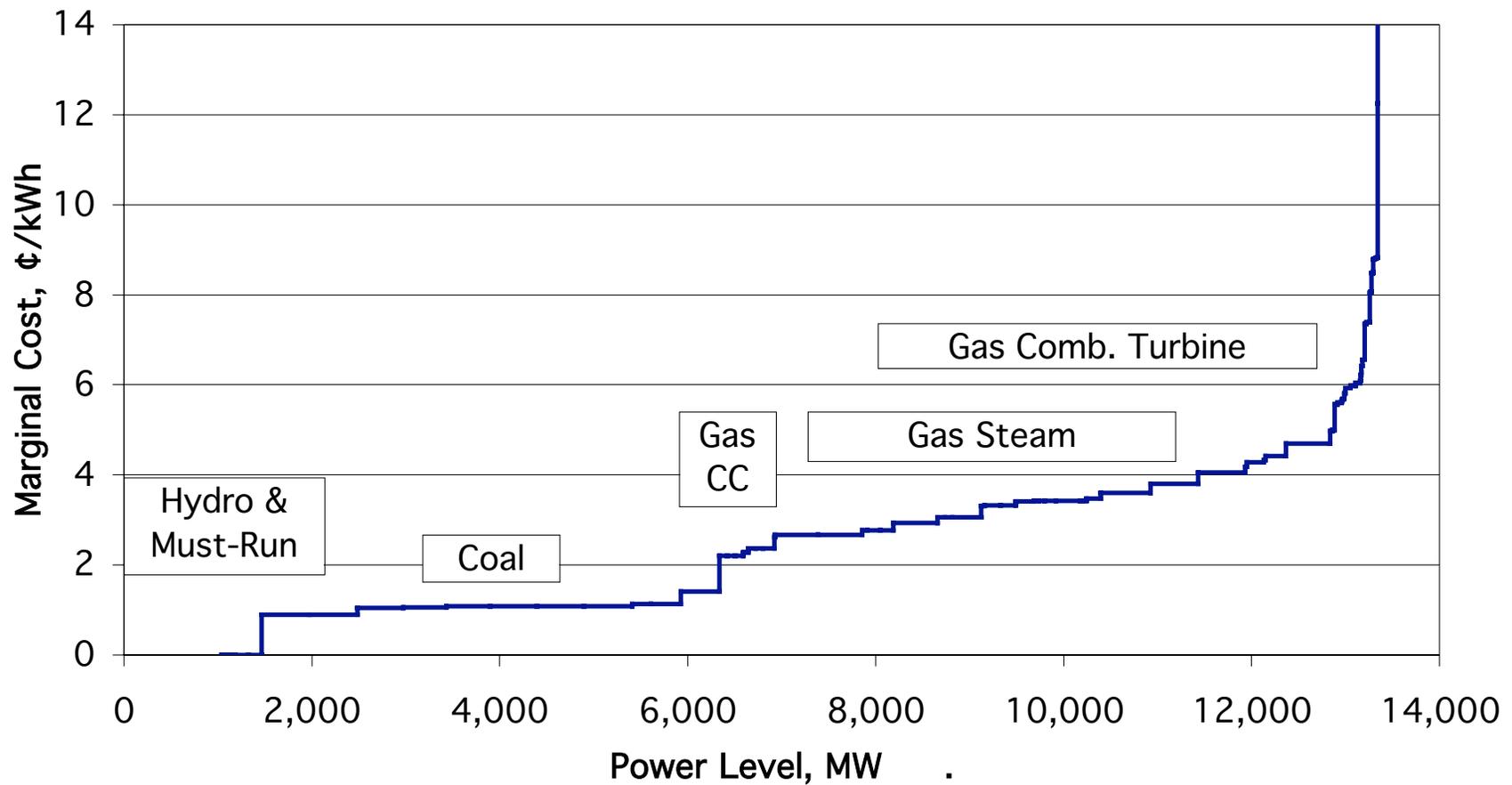
- **Market prices found by applying marginal prices to each hour of customer demand**
- **Regulated prices found by allocating generation costs to customers**
 - **Separate demand and energy categories**
 - **Include all costs: production, depreciation, interest, taxes, regulated return on equity**
 - **Recognize different costs for non-IOU's**
- **T&D kept constant in both cases**

Cost table for different plant types

	Capacity MW	Gener- ation GWh	Avg Capacity Factor	Avg Variable Cost ¢/kWh	Avg Fixed Cost* \$/kWyr	Avg Total Cost ¢/kWh
Coal	5,155	33,880	75%	1.08	56	1.94
Gas Combined Cycle	766	3,907	58%	2.31	22	2.75
Gas Steam	5,707	13,018	26%	2.94	32	4.35
Gas Combustion Turbine	505	527	12%	2.82	27	5.40
Hydro	775	2,663	39%	0.21	31	1.12
Other	436	1,128	30%	3.36	50	5.28

*Fixed costs include O&M, depreciation, interest, taxes, and regulated return on equity

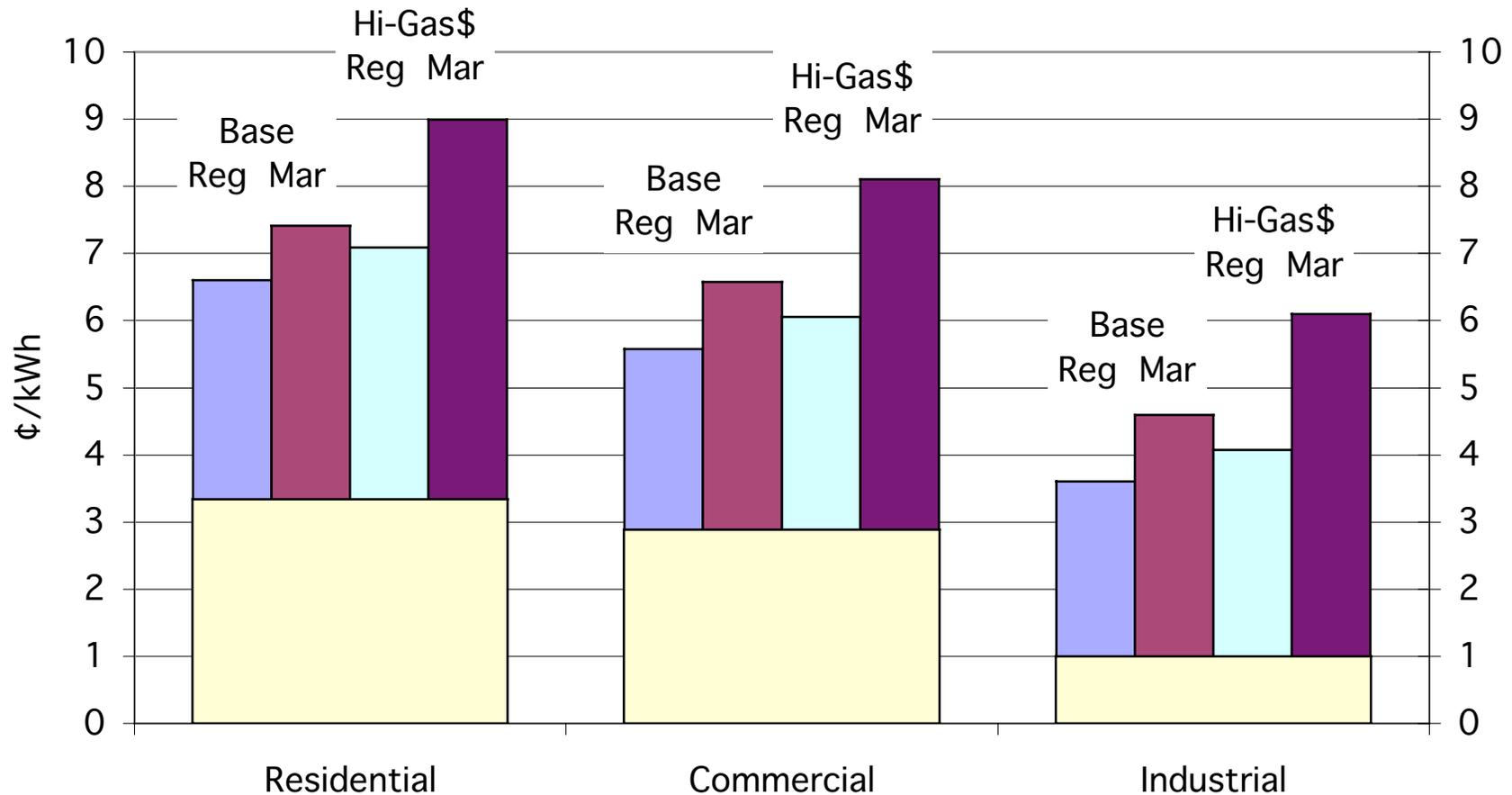
Order plants by marginal cost



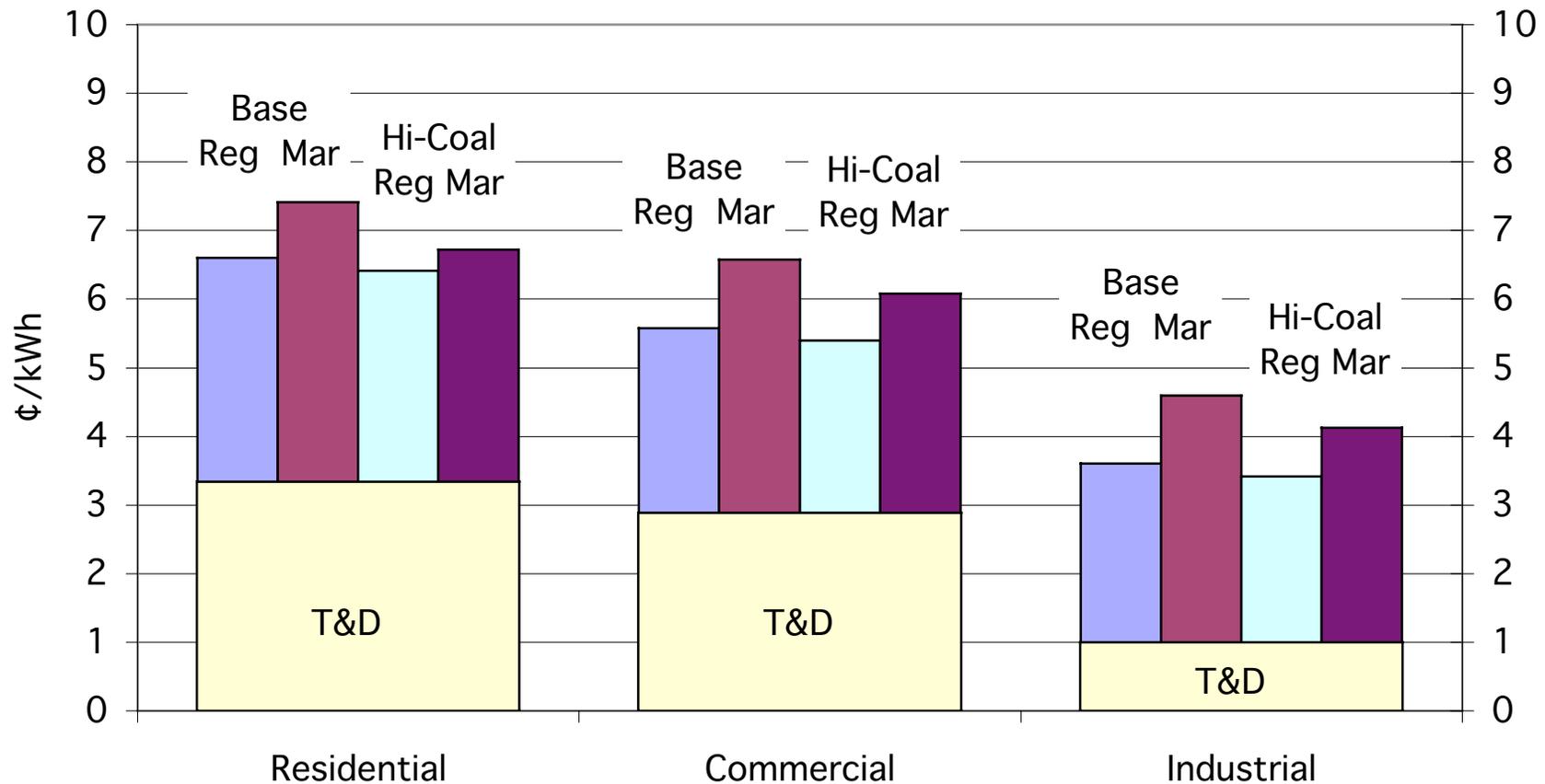
Sensitivities

- **Higher gas prices**
 - Base case uses average price of \$2.76/MBtu based on 1999 purchases
 - Sensitivity uses \$4.13/MBtu based on 2000 purchases
- **Higher coal availability**
 - Base case uses historical capacity factors for OK coal plants
 - Sensitivity raises the capacity factors to 84%

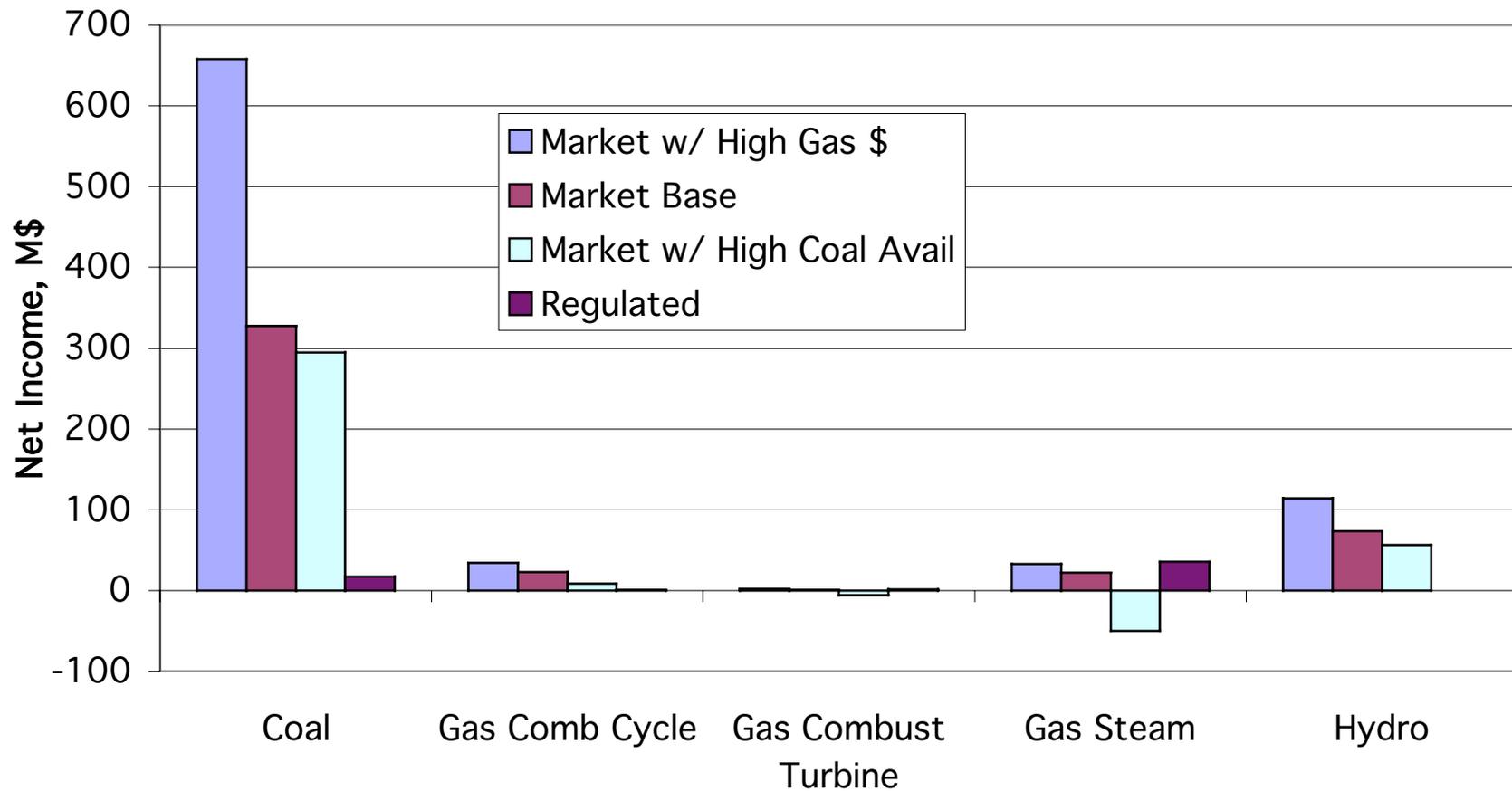
Higher gas prices raise market prices more than regulated prices



Higher coal plant availability lowers regulated and market prices



Profits of plants vary greatly



Stranded Cost View

- **States with high-cost plants have let utilities recover their stranded costs**
 - Net total cost from plants is higher than market
 - Some states have utilities sell plants to fix their value
 - Customer surcharge recovers stranded costs over time
 - Results sensitive to market price assumption
- **Oklahoma faced with opposite situation**
 - Net total cost from plants is lower than market prices
 - Detailed, multi-year analysis needed to estimate value for each utility
 - Result could be rebates or discounts to customers that offset price increases (e.g. through long-term contracts)

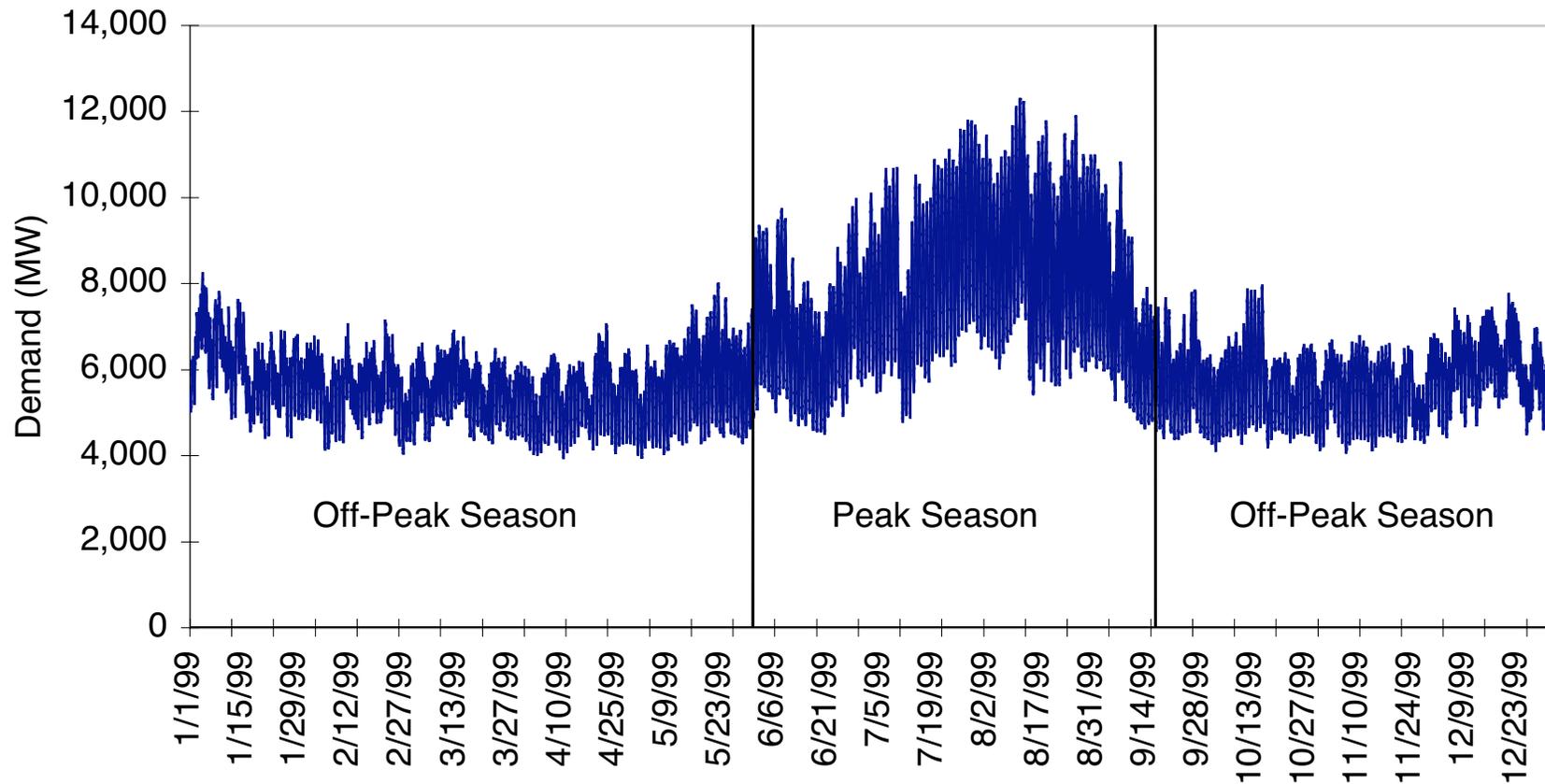
Methodology Details

- **Define customer demands**
- **Define power plant supplies**
- **Dispatch power plants to meet demand**
- **Calculate market prices based on dispatch**
- **Calculate total costs of power plants for regulated prices**
- **Compare**

Define electric power demand

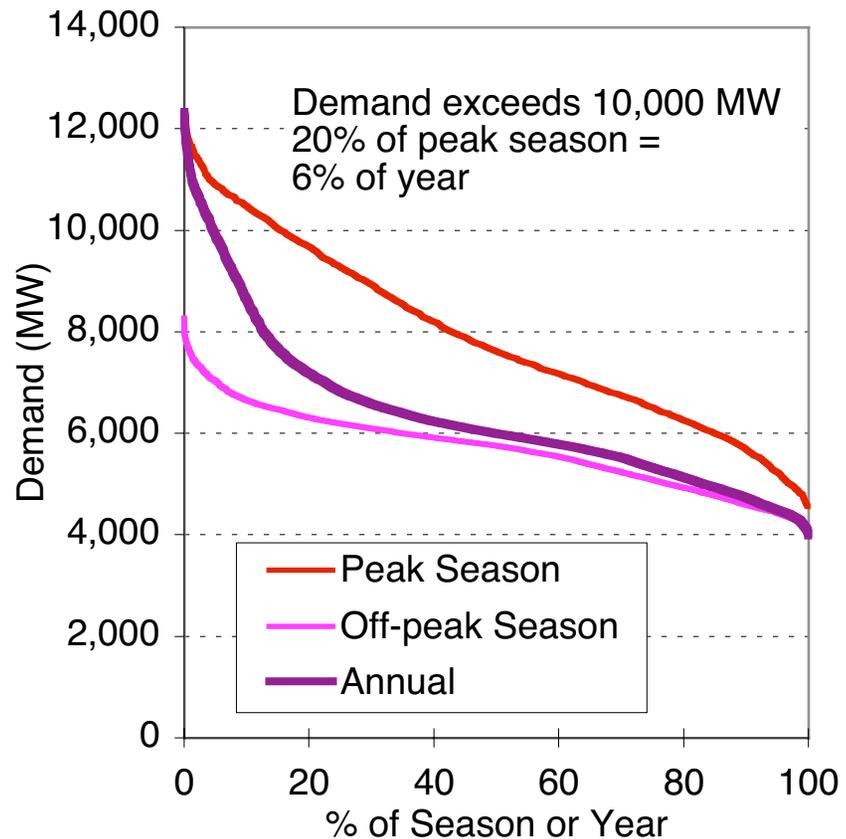
- **Find Hourly System Demand**
- **Convert to Load Duration Curve (LDC)**
- **Separate demand by customer types**
 - Residential, Commercial, Industrial, Other
 - Account for losses
 - Include external sales as additional demand

OK Hourly Demands for 1999



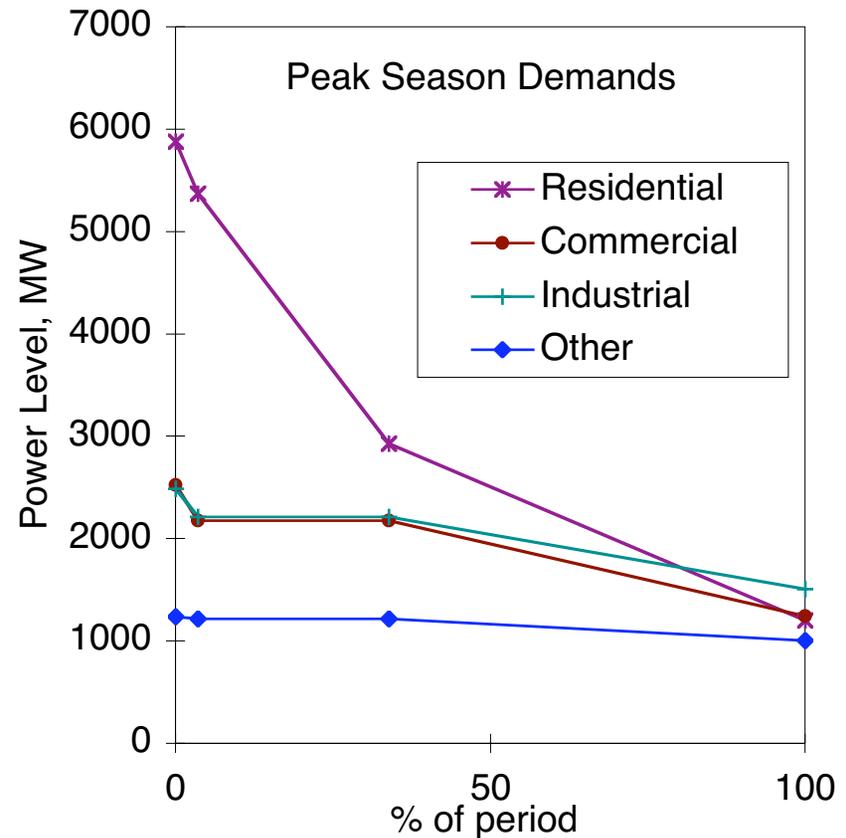
Load Duration Curve reorders demands by increasing amounts

- Percent of time demand equals or exceeds a power level
- Separate curves for peak and off-peak seasons



Split load between customer types

- **Utilities report annual sales by class**
- **T&D losses raise generation requirements**
- **Treat external market simply as extra load**

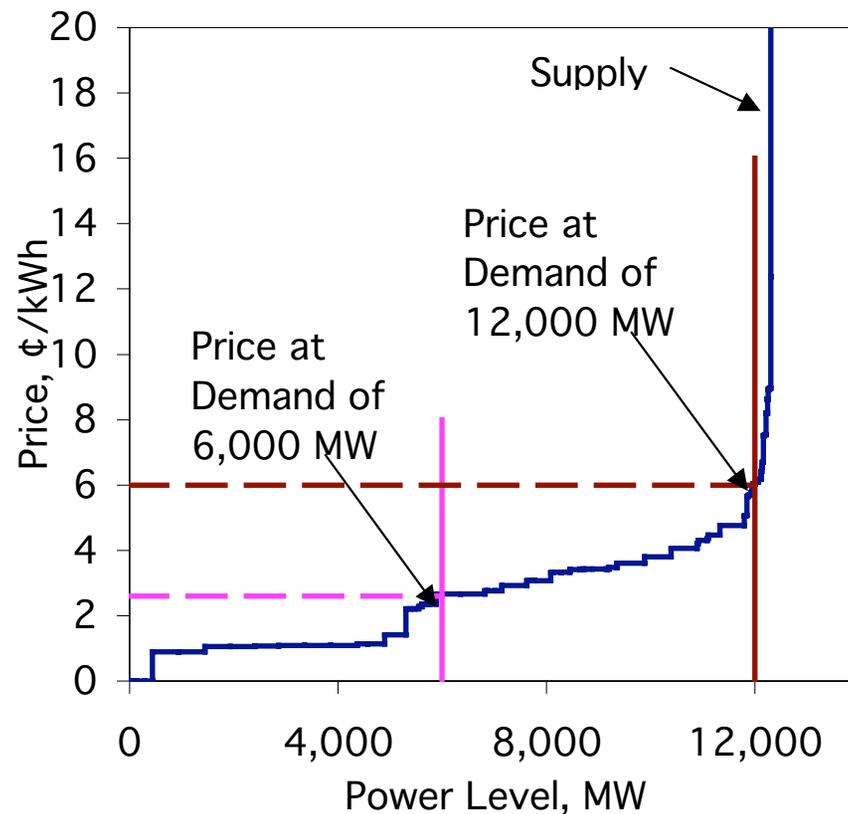


Define power plant supply

- **Inventory of plants found from EIA and RDI databases show 190 units in OK**
- **This study not use plants in other states**
- **Data sets include information on:**
 - **Capacity**
 - **Fuel Cost**
 - **Outage Rates**
 - **Operations & Maintenance**
 - **Fuel types**
 - **Efficiency**
 - **Age**
 - **Construction Cost**
 - **Ownership**

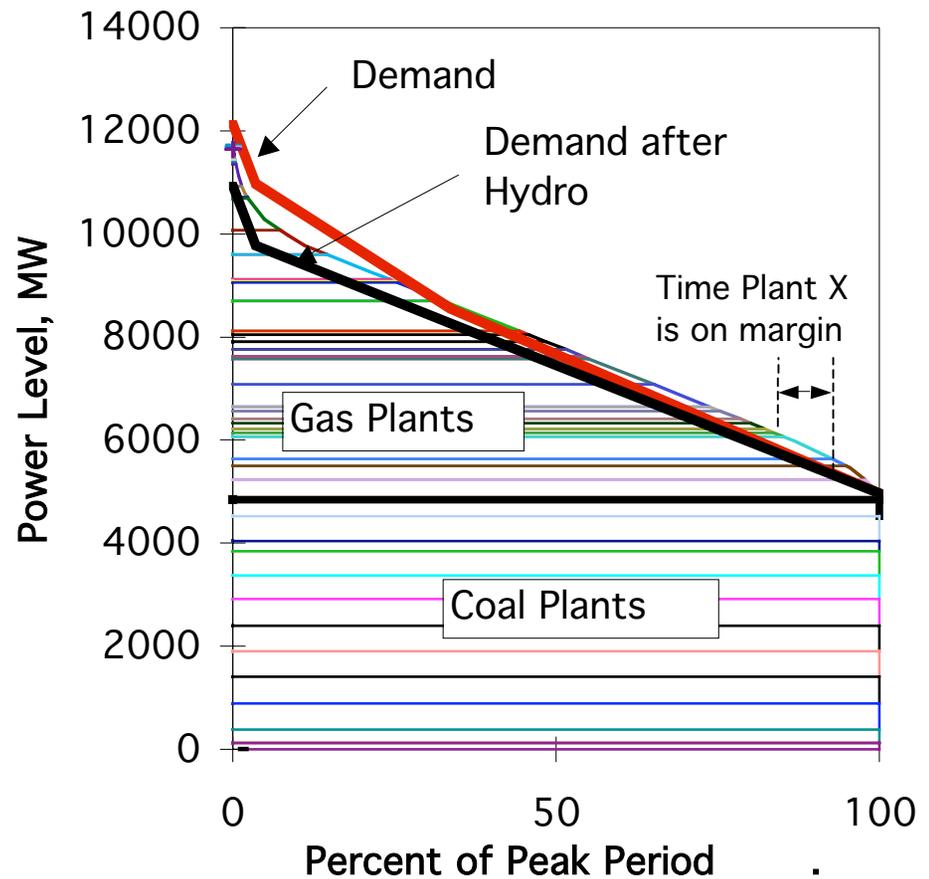
OK Supply Curve (w/o Hydro)

- As demands increase, higher-cost plants are used
- Plant outages act like extra demand
- Hydro treated as reduced demand

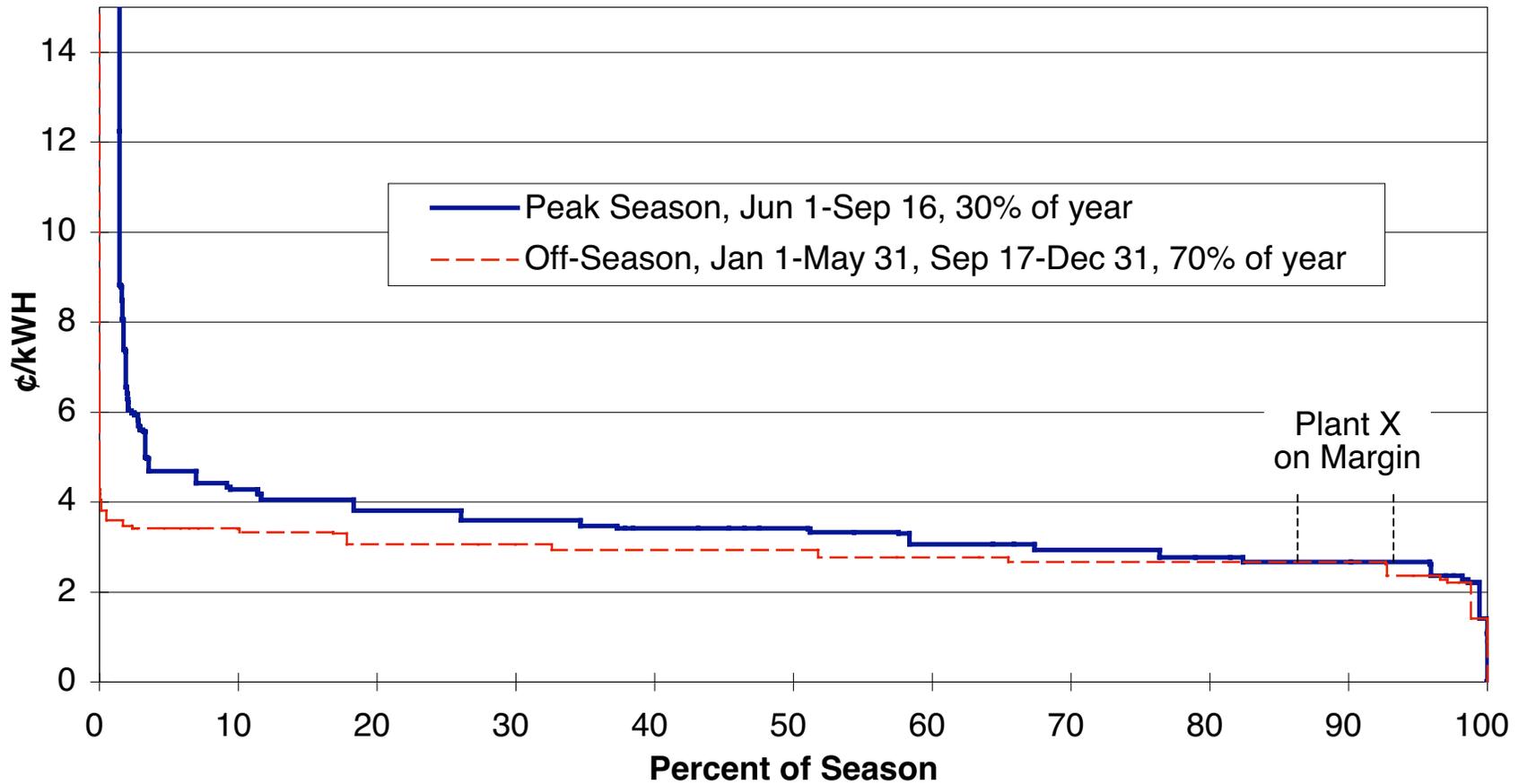


Dispatching into LDC (Peak period)

- Hydro flattens LDC
- Lower cost plants run more
- Marginal price set by cost of most expensive plant



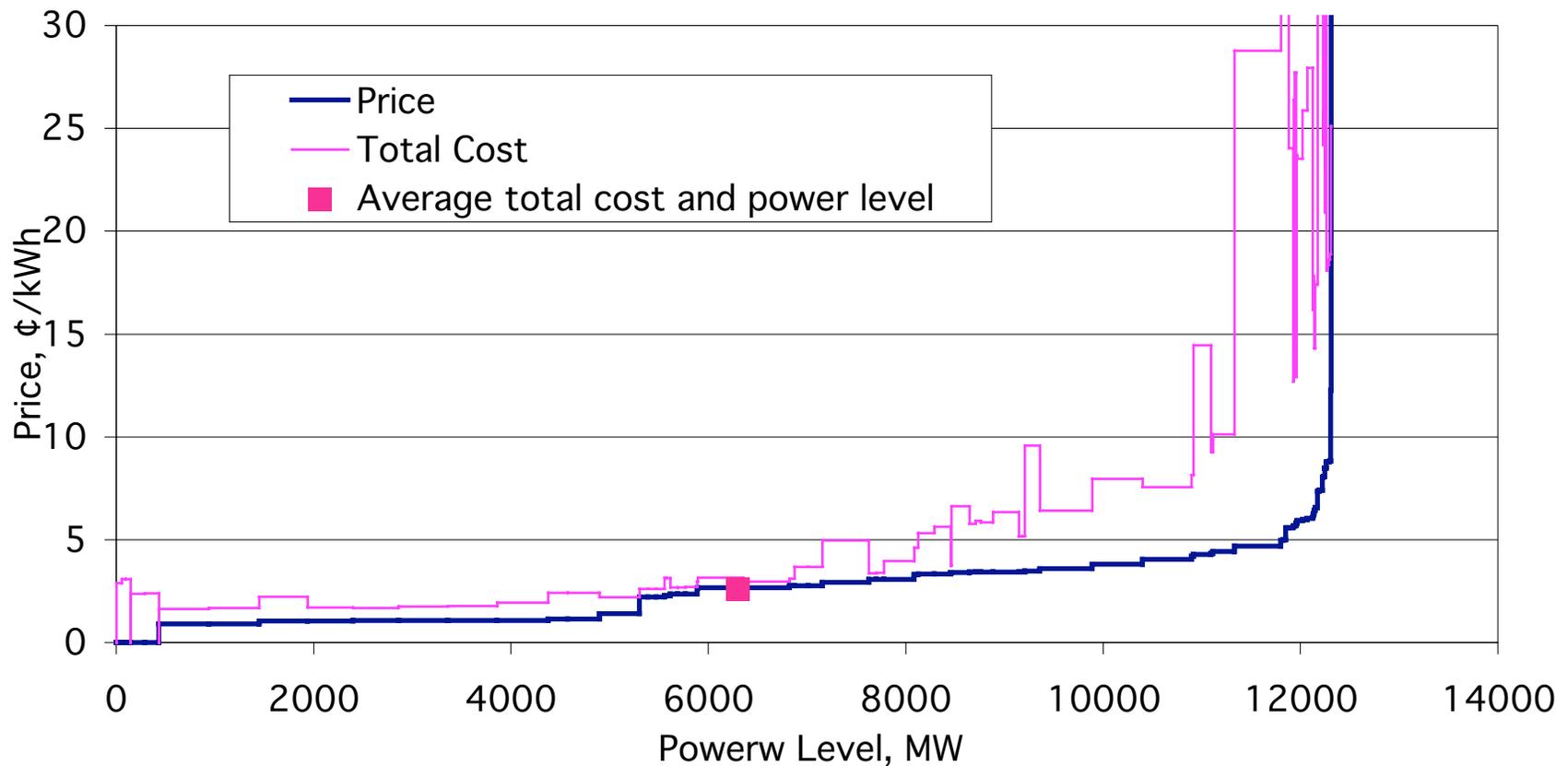
Prices rise as demand increases



Oak Ridge Competitive Electricity Dispatch (ORCED) model

- **MS Excel model of bulk power market with marginal cost and average cost pricing**
 - Up to 202 power plants
 - Covers single year
 - Based on earlier single utility model ORFIN
- **Used in multiple carbon emission and restructuring studies, e.g.:**
 - Generation adequacy under restructuring
 - Power prices in CA and Pacific NW
 - Carbon emissions in Midwest with carbon tax
 - National carbon emissions with clean energy programs
 - Multiple emission control strategies

Supply curve showing total cost



Phase II Analysis

- Increase demands to expected 2010
- Add planned and under construction plants
- Allow model to add plants if needed
- Calculate customer prices
- Use MPLAN economic model for broader economic impact
- Modify customer demands based on real-time prices
- Analyze impact of market power during peak demands
- Time and funding may limit last two analyses